HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE STATE OF HAWAII

A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS

MEMO:

| Introduced By Representativ | eROEHRIG | And 30 Others |
|-----------------------------|---|--------------------|
| January 20, 1975: | INTRODUCED, PASSED FIRST READING AND LEGISLATIVE MANAGEMENT | REFERRED TO |
| January 21, 1975: | REFERRED TO JUD | |
| | PASSED SECOND READING (H.D. 1) (STAND | . COM. 485) |
| | PASSED THIRD READING | |
| March 12, 1975: | TRANSMITTED TO SENATE | |
| MARCH 1.3, 1975 | RECEIVED FROM HOUSE (HOUSE COM. NO. PASSED FIRST READING; THEN REFERRED | 184) |
| MARCH 13, 1975 | PASSED FIRST READING; THEN REFERRED | TO AND EFFICIENCY. |
| | COMMITTEES ON GOVERNMENT OPERATIO | NS AND EFFICIENCI; |
| Wanger 15 1055 | THEN TO JUDICIARY | |
| MARCH 17, 1975 | RE-REFERRED TO COMMITTEE ON JUDICIAR | |
| APRIL 3, 1975 | PASSED SECOND READING (STAND. COM. F | EP. NO. 878) SD1 |
| APRIL 3, 1975 | 24-HOUR NOTICE | |
| APRIL 4, 1975 | PASSED THIRD READING | |
| APRIL 4, 1975 | RETURNED TO HOUSE | |
| APRIL 4, 1975 | RECEIVED FROM SENATE | |
| APRIL 7, 1975 | APPOINTED CONFEREES | |
| APRIL 10, 1975 | 24-HOUR NOTICE (C. D. 1) (CONF. (| COM. 34) |
| APRIL 11, 1975 | PASSED FINAL READING | |
| | TRANSMITTED TO GOVERNOR | |

Clerk, House of Representatives

To be made one and ten copies?

HOUSE OF REPRESENTATIVES

EIGHTH LEGISLATURE, 19. 75

H.B. M. 126

STATE OF HAWAII

A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 92, part I, Hawaii Revised Statutes, is repealed and a new part is enacted to read as follows:

"PART I. MEETINGS

Sec. 92-1 <u>Declaration of policy and intent.</u> In a democracy, the people are vested with the ultimate decision-making power.

Governmental agencies exist to aid the people in the formation

and conduct of public policy. The dangers inherent in the forma-

8 tion and conduct of public policy in secret have been amply

'9 demonstrated. Opening up the governmental processes to public

10 scrutiny and participation is the only safe, viable, and

reasonable method of protecting the public's interest in a

12 democracy. Therefore, the legislature declares that it is the

13 policy of this State that the formation and conduct of public

policy--the discussions, deliberations, decisions, and action

15 of governmental agencies -- shall be conducted as openly as

possible and not in secret. To implement this policy the legisla-

ture declares that:

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- (1) It is the intent of this part to protect the people's right to know;
 - (2) The provisions requiring open meetings shall be liberally construed; and
 - (3) The provisions providing for exceptions to the open meeting requirements shall be strictly construed against closed meetings.
 - Sec. 92-2 Definitions. When used in this part:
 - (1) "Board" means any agency, board, commission, authority, or committee of the State or its political subdivisions, either legislative or executive, permanent or temporary, but not including bodies of the judicial branch, established by legal authority to serve a public purpose, whether the agency, board, commission, authority, or committee is within or without the formal structure of government.
 - (2) "Executive meeting" means any part of a meeting from which the public is excluded.
 - (3) "Meeting" means an act or process of members of a board coming together to study, discuss, deliberate, decide, or act upon any public policy or matter which will be or is before any board. The term includes emergency or executive meetings.

- 1 Sec. 92-3 Public meetings; site, agenda, notification.
- 2 (a) Any law to the contrary notwithstanding, all board meetings
- 3 shall be public meetings open to the public at all times, except
- 4 as otherwise provided in the constitution or in this part.
- 5 (b) All meetings shall be held in buildings which are
- 6 owned, leased, or rented by the government.
- 7 (c) Except as otherwise provided in this part, all meetings
- 8 shall be preceded by the preparation of an agenda which lists
- 9 all of the items to be considered at the forthcoming meeting.
- 10 The agenda shall be filed in the office of the lieutenant
- governor or the appropriate county clerk's office, for public
- 12 inspection, at least seven days prior to the date of the meeting.
- No board shall change the agenda, once filed, by adding items
- 14 thereto or deleting items therefrom without a two-thirds recorded
- 15 vote of all members to which the board is entitled.
- 16 (d) The secretary, clerk, or responsible person of each
- 17 board shall maintain a list of names and addresses of persons
- who request notification of meetings. The secretary, clerk, or
- 19 responsible person shall mail a copy of any agenda to such
- 20 persons on his list, at their last recorded address, not later
- 21 than the time the agenda is filed under subsection (b).
- Sec. 92-4 Emergency meetings. If the members of a board
- find that an imminent peril to the public health, safety, or

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1 welfare requires a meeting in less time than is provided for in
2 section 92-3(c), the board may hold a meeting if two-thirds of
3 all members to which the board is entitled agree that the imminent
4 peril exists.

Prior to any meeting under this section, the board shall:

- (1) File a written finding of the imminent peril and an emergency agenda with the office of the lieutenant governor or the appropriate county clerk's office and post the finding and emergency agenda outside the meeting site.
- (2) Make an effort to contact all persons on the list required under section 92-3(d) by telephone or in person. If the list contains more than persons, then the board shall contact not less than per cent of the persons by notifying every other person or every second person, etc., in such a manner as to give a cross section of the persons on the list notification.

Sec. 92-5 Executive meetings. Executive meetings may be 19 held only after a meeting has been convened and only if two-thirds 20 of all members to which the board is entitled agree, by recorded 21 votes, that the executive meeting is for one of the following 22 purposes:

(1) To consider the hiring of, dismissal of, disciplining of, or charges against an officer or employee and such

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consideration will involve personal matters affecting the privacy of the individual concerned; provided, that if the individual concerned requests a public meeting, a public meeting shall be held;

- (2) To deliberate concerning the authority of persons designated by the board to conduct labor negotiations or to negotiate the acquisition of real property, or during the conduct of such negotiations; or
- (3) To consult with the board's attorney.

10 No ordinance, ruling, rule, contract, appointment, or decision
11 shall be finally acted upon at any executive meeting.

12 Sec. 92-6 Legislative branch; applicability. It is the intent of this part that it apply to the legislative body and its various committees. The legislature recognizes, however, 14 that due to the shortness of the legislative session, certain 15 16 requirements can not be applied to the activities of the senate, 17 the house of representatives, or their various committees. 18 fore, in applying this part, the provisions relating to the notice required for meetings, the transcripts required of such meetings, 20 and such other requirements as may be necessary, shall be applied 21 as provided by the rules and procedures of the senate and the 22 house of representatives, which shall take precedence over this 23 part in case of any conflict between them.

Sec. 92-7 Minutes. Each board shall provide for the taking of written minutes of all of its meetings. Unless otherwise required by law, neither a full transcript nor a recording of the meeting is required, but the written minutes shall give a true reflection of the matters discussed at the meeting and the views of the participants. All minutes shall include at least the following information:

- 8 (1) The members present;
- (2) All motions, proposals, resolutions, orders, ordinances,
 and measures proposed and their disposition;
- 11 (3) The results of all votes, and the vote of each member; 12 and
 - (4) The substance of the discussion of any matter.
- 14 All minutes or drafts thereof shall be available for
- 15 public inspection within thirty days after the meeting, or prior
- 16 to the next meeting, whichever is sooner; provided, that minutes
- 17 of executive meetings may be withheld so long as their publica-
- 18 tion would defeat the lawful purpose of the executive meeting,
- 19 but no longer.
- Sec. 92-8 Validity of acts. No resolution, rule, regulation,
- 21 ordinance, or formal action of a board shall be valid unless taken
- 22 or made at a meeting which meets the requirements of this part.
- 23 Sec. 92-9 Enforcement. The circuit courts of the State
- 24 shall have jurisdiction to issue injunctions to enforce the

- I purposes of this part upon application by any person. The court
- 2 may also order the board or the State or the political subdivision
- 3 involved to pay reasonable attorney's fees to a successful
- 4 plaintiff.
- 5 Sec. 92-10 Penalties. Any member of a board who participates
- 6 knowingly in a meeting not held in accordance with this part is
- 7 guilty of a misdemeanor and upon conviction thereof shall be auto-
- 8 matically removed from such board."
- 9 SECTION 2. Chapter 92, Hawaii Revised Statutes, is amended
- 10 by adding a new part to be appropriately designated and to read
- 11 as follows:
- 12 "PART , PUBLIC RECORDS
- Sec. 92- Definition. As used in this part "public record"
- 14 means any written or printed report, book or paper, map, or plan of
- 15 the State or of a county and their respective subdivisions and
- 16 boards, which is the property thereof, and in or on which an entry
- 17 has been made or is required to be made by law, or which any
- 18 public officer or employee has received or is required to receive
- 19 .for filing, but shall not include records which invade the right
- 20 of privacy of an individual.
- Sec. 92- Public records; available for inspection; cost
- of copies. All public records shall be available for inspection
- by any person during established office hours unless public inspec-
- tion of such records is in violation of any other state or federal

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- I law, provided that, except where such records are open under
- 2 any rule of court, the attorney general and the responsible
- 3 attorneys of the various counties may determine which records
- 4 in their offices may be withheld from public inspection when such
- 5 records pertain to the preparation of the prosecution or defense of
- 6 any action or proceeding, prior to its commencement, to which
- 7 the State or county is or may be a party, or when such records
- 8 do not relate to a matter in violation of law and are deemed
- 9 necessary for the protection of the character or reputation of
- 10 any person.
- 11 Certified copies of extracts from public records shall be
- 12 given by the officer having the same in custody to any person .
 - demanding the same and paying or tendering 20 cents a folio of
- 14 one hundred words for such copies or extracts.
- 15 Sec. 92- Denial of inspection; application to circuit
- 16 court. Any person aggrieved by the denial by the officer having
- 17 the custody of any public record of the right to inspect the
- 18 records or to obtain copies of extracts thereof may apply to the
- 19 circuit court of the circuit wherein the public record is found
- 20 for an order directing the officer to permit the inspection of
- 21 or to furnish copies of extracts of the public records. The
- 22 court shall grant the order after hearing upon a finding that the
- 23 denial was not for just and proper cause."

SECTION 3. If any provision of this Act, or the application thereof to any person or circumstance is held invalid, the validity of the remainder of the Act and the application of the provision to other persons or circumstances shall not be affected thereby. SECTION 4. All acts passed during the regular session of 1975, whether enacted before or after the passage of this Act, shall be amended to conform to this Act, unless such act or acts specifically provide that this Act is being amended. This 10 section does not apply to any amendment of the definition of 11 the term "public records". 12 SECTION 5. This Act shall take effect upon its approval. 14 15 16 17 18 JAN 2 0 1975 19 20 21

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LRB 499-944

H.B. NO. 126

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JAN 2 0 1975

STAND. COM. REP. NO Honolulu, Hawaii March !! H.B. No. 126, H.D. 1 The Honorable James Wakatsuki Speaker, House of Representatives Eighth Legislature Regular Session, 1975 State of Hawaii Sir: Your Committee on Judiciary to which was referred H.B. No. 126 "A BILL FOR AN ACT RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS", begs leave to report as follows: The purpose of House Bill No. 126 is to declare and provide for implementation of the policy that discussions, deliberations, decisions, and actions of governmental agencies should be conducted as openly as possible and not in secret. Your committee heard extensive testimonies on this measure. We feel there is justification for concern for greater citizen involvement in government, and for better public access to information regarding its operation and the reasons upon which governmental actions are based. House Bill No. 126 requires that all meetings of governmental bodies be open to public scrutiny, with attendant requirements for prior notification, minimum standards for contents and availability of minutes, invalidation of actions taken at meetings failing to meet these requirements, and their enforcement by penalty, including removal from office. To preserve the sanctity of certain matters--such as personnel matters, labor negotiations and consultation with attorneys -- that must of necessity require private deliberation, this bill excludes "executive meetings" from the open meeting requirement. However, it also makes it explicit that final actions on such other governmental activities as rulings, decisions, etc., are not to be accomplished at executive meetings.

This measure also provides for less stringent notification requirements for emergency situations where meeting the ordinary seven-day notice requirement is impossible.

This bill extends the open meetings concept to the State legislature, except that the details of the rules to apply to its proceedings, their enforcement and sanctions are to be reserved to the respective prerogatives of each house as required by article III, section 13 or the constitution or the State of Hawaii.

Your committee amended the original version of House Bill No. 126 in the following respects:

(1) Your committee is in disagreement with the definition of "meeting". Your committee observes that as it appears on the original version of the bill, such definition would make it a crime for members of a governmental body to informally discuss almost anything of official concern among themselves. As such, the presumption would govern that any informal conversation between such members are necessarily sinister.

Your committee is of a contrary view. We think that free and honest discussion is the essence of intelligent and effective government. We think that diligence requires a participant in the governmental process to make thorough inquiries into every aspect of any public policy or matter that comes before him. We expect that he will search out others in exchange of ideas and to learn from the expertise and different viewpoints of others. In our private lives this is accomplished by exercise of our cherished right of private conversation. We cannot deny this right to an individual merely because he participates in the process of government.

Accordingly, your committee has amended the original version of House Bill No. 126 to except "informal conversation" from the definition of "meeting". Similarly, your committee has also excepted "informal meetings" which are not called by the chairman or the majority of the board from the same definition.

Your committee is aware of the dangers of "secret" government. We feel, however, that sufficient safeguards are provided in the requirement of prior notice of meetings, public attendance at meetings, and public access to minutes. Your committee feels that manipulations to stifle open debate or disclosure will become sufficiently evident through these safeguards. Accordingly, your committee amended the definition of "meeting" at subsection 92-2(3) to exclude informal conversations among members in preparation for, or in the course of, open discussion.

- (2) The requirement for the vote of "two-thirds of all members" governing various aspects of the bill was amended to read "two-thirds of the members present." Your committee felt that this was more realistic.
- (3) The requirement that all meeting be held in government buildings was deleted from the reason that very often governmental process in outlying districts occur where there are no governmental facilities.

- (4) The requirement that an agenda be filed with the lieutenant governor or the county clerk seven days prior to a meeting was amended to require the same "where possible," and by adding the proviso that except "emergencies" and situations already governed by other law.
- (5) The notice requirement has been amended to require only reasonable effort to notify interested persons and the news media. It was felt that what is to constitute "reasonableness" must be handled on a case by case basis.
- (6) The reference to "imminent peril" was substituted by the words "emergency and unforeseen circumstances." A body of decisional law has already evolved with respect to the word "emergency" in administrative law. Also in this regard, the requirement for filing written findings or justification was deleted. Nonetheless, reasonable effort to notify interested persons and the news media is required even in emergency situations. Again, "reasonableness" is to be determined by the attendant circumstances of a given case.
- (7) The requirement with reference to "minutes" was amended to permit 60 days for their availability to the public, rather than the 30 days required by the original form of the bill.
- (8) The provision requiring automatic removal from office for violations of the requirement of this bill was changed to enable the judiciary to be able to exercise discretion on the application of this remedy. Your committee felt that the necessity for removal from office should depend on the severity of the violation. For instance, whether a violation occurred out of wilfulness or because of mistake may well be determinative of the measure of penalty that should be inflicted.

Your Committee on Judiciary is in accord with the intent and purpose of H.B. No. 126, as amended herein, and recommends that it pass Second Reading in the form attached hereto as H.B. No. 126, H.D. 1, and be placed on the calendar for Third Reading.

Respectfully submitted,

STANLEY H. ROEHRIG, Chairma

STAND. COM. REP. NO. 485
Page 4

| Excused | Miter 4 soch. |
|------------------------------------|---|
| JOHN S. CARROLL, Member | MITSUO UECHI, Vice Chairman |
| HIRAM LA FONG, JR Member | Dengamin Cayetano BEN J. JAYETANO, Member |
| THE MALLS THE J. MEDETROS, Member | STEVE COBB, Member |
| Excused HOWARD K. ODA, Member | RONALD Y. KONDO, Member |
| Excused RICHARD IKE SUTTON, Member | KENNETH LEE, Member |
| | Lisa NAITO, Member |
| | Kathleen Stanley, Member |
| | YOSHITO TAKAMINE, Member |
| | DENNIS R. YAMADA, Member |
| | TED YAP, Member |

ORIGINAL | 126 H.D. 1

HOUSE OF REPRESENTATIVES
EIGHTH LEGISLATURE, 19.75
STATE OF HAWAII

A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| | SECTION 1. Chapter 32, part 1, hawarr kevised Statutes, is |
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| 2 | repealed and a new part is enacted to read as follows: |
| 3 | "PART I. MEETINGS |
| 4 | Sec. 92-1 Declaration of policy and intent. In a democracy, |
| 5 | the people are vested with the ultimate decision-making power. |
| 6 | Governmental agencies exist to aid the people in the formation |
| 7 | and conduct of public policy. The dangers inherent in the forma- |
| 8 | tion and conduct of public policy in secret have been amply |
| 9 | demonstrated. Opening up the governmental processes to public |
| 10 | scrutiny and participation is the only safe, viable, and |
| 11 | reasonable method of protecting the public's interest in a |
| 12 | democracy. Therefore, the legislature declares that it is the |
| 13 | policy of this State that the formation and conduct of public |
| 14 | policythe discussions, deliberations, decisions, and action |
| 15 | of governmental agenciesshall be conducted as openly as |
| 16 | possible and not in secret. To implement this policy the legisla- |
| 17 | ture declares that: |

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- (1) It is the itnent of this part of protect the people's right to know;
 - (2) The provisions requiring open meetings shall be liberally construed; and
 - (3) The provisions providing for exceptions to the open meeting requirements shlal be strictly construed against closed meetings.
 - Sec. 92-2 Definitions. When used in this part:
 - (1) "Board" means any agency, board, commission, authority, or committee of the State or, its political subdivisons, e either legislative, except as provided in section 92-6, or executive, permanent or temporary, but not including bodies of the judicial branch, established by legal authority to serve a public purpose.
 - (2) "Executive meeting" means any part of a meeting from which the public is excluded.
 - (3) "Meeting" menas an act or process of members of a board coming together to study, discuss, deliberate, decide, or act upon any public policy or matter which will be or is before any board. The term includest emergency or executive meetings. The term shall not include informal conversations and informal meetings.

 Informal meetings are meetings not called by the



| 1 | chairman or the majority of the board in which | |
|---|---|--|
| 2 | meeting less than a majority discusses any matter | |

- 3 Sec. 92-3 Public meetings; site, agenda, notification.
- 4 (a) Any law to the contrary notwithstanding, all board meetings 5 shall be public meetings open to the public at all times, except 6 as otherwise provided in the constitution or in this part.
- 7 (b) Except as otherwise provided in this part, all meetings 8 shall be preceded by the preparation of an agenda which lists 9 all of the items to be considered at the forthcoming meeting.
- Where possible, the agenda shall be filed in the office of the lieutenant governor or the appropriate county clerk's office, for public inspection, at least seven days prior to the date of
- 14 law. No board shall change the agenda, once filed, by adding 15 items thereto or deleting items therefrom without a two-thirds 16 recorded vote of the members present.

13 the meeting, except in emergencies or as otherwise provided by

- 17 (c) The secretary, clerk, or responsible person of each 18 board shall make reasonable effort to notify interested persons 19 and the news media of the meeting.
- Sec. 92-4 Emergency meetings. If the members of a board 21 find that an emergency or unforseen circumstance require a 22 meeting in less time than is provided for in section 92-3(c),

2324

5 the news media.

1 the board may hold a meeting if two-thirds of the members present 2 agree.

- Prior to any meeting under this section, the board shall make reasonable effort to contact all interested persons and
- Sec. 92-5 Executive meetings. Executive meetings may be 7 held only after a meeting has been convened and only if two-thirds 8 of the members present agree, by recorded votes, that the executive 9 meeting is for one of the following purposes:

(1) To consider the hiring of, dismissal of, disciplining of, or charges against an officer or employee and such _

Page 5

consideration will involve personal matters affecting
the privacy of the individual concerned; provided, that
if the individual concerned requests a public meeting,
a public meeting shall be held;

- (2) To deliberate concerning the authority of persons designated by the board to conduct labor negotiations or to negotiate the acquisition of real property, or during the conduct of such negotiations; or
- g (3) To consult with the board's attorney.
- 10 No ordinance, ruling, rule, contract, appointment, or decision
- II shall be finally acted upon at any executive meeting.
- Sec. 92-6 <u>Legislative branch; applicability.</u> It is the intent of this part that it apply to the legislative body and its various committees.
 - Notwithstanding any provisions contained in this chapter to the
- 15 contrary, enforcement, penalties, and sanctions relating to this chapter
- against any member of the State legislature shall be such as prescribed by
- 17 the respective rules and procedures of the Senate and the House of Represent-
- 18 atives. In applying this part, the provisions relating to the notice
- 19 required for meetings, the transcripts required of such meetings, and such
- other requirements as may be necessary, shall be applied as provided by
- the rules and procedures of the Senate and the House of representatives,
- 22 which shall take precedence over this part in case of any conflict
- 23 between them.

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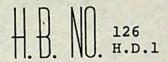
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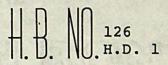
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Sec. 92-7 Minutes. Each board shall provide for the taking of written minutes of all of its meetings. Unless otherwise required by law, neither a full transcript nor a recording of the meeting is required, but the written minutes shall give a true reflection of the matters discussed at the meeting and the views of the participants. All minutes shall include at least the following information:

- 8 (1) The members present;
- (2) All motions, proposals, resolutions, orders, ordinances,
 and measures proposed and their disposition;
- 11 (3) The results of all votes, and the vote of each member; 12 and
- 13 (4) The substance of the discussion of any matter.
- 14 All minutes or drafts thereof shall be available for
- 15 public inspection within sixty days after the meeting; provided,
- 16 that minutes of executive meetings may be withheld so long as
- 17 their publication would defeat the lawful purpose of the executive
- 18 meeting.
- 19 Sec. 92-8 Validity of acts. No resolution, rule, regulation,
- 20 ordinance, or formal action of a board shall be valid unless taken
- 21 or made at a meeting which meets the requirements of this part.
- Sec. 92-9 Enforcement. The circuit courts of the State
- 23 shall have jurisdiction to issue injunctions in their discretion to
- 24 enforce the purposes of this part upon application by any person.

Page 7



1 The court may also order the board or the State or the political

2 subdivision involved to pay reasonable attorney's fees to a

3 successful plaintiff.

Sec. 92-10 Penalties. Any member of a board who participates

5 in a meeting who knows that it is not held in accordance with this

6 part is guilty of a misdemeanor and upon conviction thereof may be

7 removed from such board."

8 SECTION 2. Chapter 92, Hawaii Revised Statutes, is amended

9 by adding a new part to be appropriately designated and to read

10 as follows:

"PART . PUBLIC RECORDS

12 Sec. 92- Definition. As used in this part "public record"

13 means any written or printed report, book or paper, map, or plan of

14 the State or of a county and their respective subdivisions and

15 boards, which is the property thereof, and in or on which an entry

16 has been made or is required to be made by law, or which any

17 public officer or employee has received or is required to receive

18 for filing, but shall not include records which invade the right

19 of privacy of an individual.

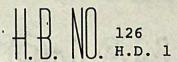
Sec. 92- Public records; available for inspection; cost

21 of copies. All public records shall be available for inspection

22 by any person during established office hours unless public inspec-

23 tion of such records is in violation of any other state or federal

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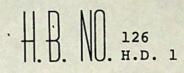


I law, provided that, except where such records are open under

- 2 any rule of court, the attorney general and the responsible
- 3 attorneys of the various counties may determine which records
- 4 in their offices may be withheld from public inspection when such
- 5 records pertain to the preparation of the prosecution or defense of
- 6 any action or proceeding, prior to its commencement, to which
- 7 the State or county is or may be a party, or when such records
- 8 do not relate to a matter in violation of law and are deemed
- 9 necessary for the protection of the character or reputation of
- 10 any person.
- Certified copies of extracts from public records shall be
- 12 given by the officer having the same in custody to any person
- 18 demanding the same and paying or tendering 20 cents a folio of
- 14 one hundred words for such copies or extracts.
- 15 Sec. 92- Denial of inspection; application to circuit
- 16 court. Any person aggrieved by the denial by the officer having
- 17 the custody of any public record of the right to inspect the
- 18 records or to obtain copies of extracts thereof may apply to the
- 19 circuit court of the circuit wherein the public record is found
- 20 for an order directing the officer to permit the inspection of
- 21 or to furnish copies of extracts of the public records. The
- 22 court shall grant the order after hearing upon a finding that the
- 23 denial was not for just and proper cause."

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Page 9 . .



| 1 | SECTION 3. If any provision of this Act, or the application |
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| 2 | thereof to any person or circumstance is held invalid, the |
| 3 | validity of the remainder of the Act and the application of the |
| 4 | provision to other persons or circumstances shall not be affected |
| 5 | thereby. |
| 6 | SECTION 4. All acts passed during the regular session of |
| 7 | 1975, whether enacted before or after the passage of this Act, |
| 8 | shall be amended to conform to this Act, unless such act or |
| 9 | acts specifically provide that this Act is being amended. This |
| 10 | section does not apply to any amendment of the definition of |
| 11 | the term "public records." |
| 12 | SECTION 5. This Act shall take effect upon its approval. |
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STATE OF HAWAII HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

HB 126, HD1

| | 372 | | | |
|-----------|--|--------------|--------|----------|
| МЕМО | REPRESENTATIVES | AYES | NOES | EXCUSED |
| | ABERCROMBIE, Neil | | | |
| | AJIFU, Ralph K. | | | |
| | AKIZAKI, Clarence Y. | 可整 | | |
| | AMARAL, Alvin T. | | | |
| | BLAIR, Russell | | | |
| | CARROLL, John S. | | | |
| | CAYETANO, Ben | | | |
| | CLARKE, George W. | | | |
| | COBB, Steve | | | |
| | EVANS, Faith | | | |
| | | | | |
| | FONG, Hiram L. Jr. | | | |
| | GARCIA, Richard | - | | |
| | HAKODA, Dan | - | | V |
| | HO, Richard C. S. | - | | |
| | IKEDA, Donna | | | V |
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| | KAMALII, Kinau Boyd | | | |
| | KAWAKAMI, Richard | | | |
| | KIHANO, Daniel J. | | | |
| | KIMURA, Robert | | | |
| | KIYABU, Ken | | | |
| | KONDO, Ronald Y. | | | |
| | KUNIMURA, Tony T. | | TO I | |
| | LARSEN, Jack | | | |
| | LEE, Kenneth K. L. | | | |
| | LUNASCO, Oliver | | | |
| | MACHIDA, Gerald K. | | | |
| | MEDEIROS, John J. | | | |
| | MIZUGUCHI, Norman | | | |
| | MORIOKA, Ted T. | i glade | | |
| | NAITO, Lisa | | | |
| | ODA, Howard K. | | | |
| | PETERS, Henry H. | | | |
| | POEPOE, Andrew K. | | | |
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| | SAKIMA, Akira | | | |
| | SANTOS, Velma M. | | | |
| | SEGAWA, Herbert A. | | | 1 |
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| | SOARES, W. Buddy | | | |
| | STANLEY, Kathleen | | | |
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| | SUWA, Jack K. | | | |
| | TAKAMINE, Yoshito | | | |
| | TAKAMURA, Carl T. | | | |
| | UECHI, Mitsuo | | | |
| | USHIJIMA, Charles T. | | | |
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| | YAP, Ted | 2721 | | |
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JAMES H. WAKATSUKI Vice Speaker RICHARD GARCIA

Assistant Vice Speaker TED YAP Majority Leader CHARLES T. USHIJIMA Majority Floor Leader ROBERT KIMURA Assistant Majority Leaders

STEVE COBB DANIEL J. KIHANO OLIVER LUNASCO NORMAN MIZUGUCHI

JACK K. SUWA Second District STANLEY H. ROEHRIG HERBERT A. SEGAWA Third District YOSHITO TAKAMINE Fourth District MINORU INABA

Fifth District ALVIN T. AMARAL GERALD K. MACHIDA Sixth District

RONALD Y. KONDO VELMA M. SANTOS

Seventh District DONNA R. IKEDA W. BUDDY SOARES Eighth District STEVE COBB

JACK LARSEN Ninth District DAN S. HAKODA TED T. MORIOKA Tenth District

KEN KIYABU LISA NAITO Eleventh District JOHN S. CARROLL KINAU BOYD KAMALII

Twelfth District CLARENCE Y. AKIZAKI CARL T. TAKAMURA

Thirteenth District
NEIL ABERCROMBIE
HIRAM L. FONG, JR.
CHARLES T. USHUJMA

Fourteenth District RUSSELL BLAIR KATHLEEN STANLEY

Fifteenth District ROBERT KIMURA RICHARD IKE SUTTON

Sixteenth District AKIRA SAKIMA TED YAP Seventeenth District
RICHARD GARCIA
KENNETH LEE Eighteenth District
MITSUO UECHI
JAMES H. WAKATSUKI

Nineteenth District
BENJAMIN J. CAYETANO
NORMAN MIZUGUCHI

Twentieth District
DANIEL J. KIHANO
MITSUO SHITO

Twenty-First District
RICHARD C. S. HO
HENRY HAALILIO PETERS

Twenty-Second District OLIVER LUNASCO HOWARD K. ODA Twenty-Third District
GEORGE W. CLARKE

Twenty-Fourth District

RALPH K. AJIFU
FAITH P. EVANS
Twenty-Fifth District
JOHN J. MEDEIROS
ANDREW K. POEPOE

Twenty-Sixth District
JANN L. YUEN TWenty-Seventh District
RICHARD A. KAWAKAMI
TONY T. KUNIMURA
DENNIS R. YAMADA

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 96813

March 12, 1975



To the Honorable President and Members of the Senate of the State of Hawaii

Sirs:

I have the honor to transmit herewith , which House Bill No. 126, H. D. 1 this day passed Third Reading in the House of Representatives of the Eighth Legislature of the State of Hawaii, Regular Session of 1975.

Very respectfully,

George M. Takane Clerk, House of Representatives

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: March 12, 1975 Honolulu, Hawaii

We hereby certify that the foregoing Bill this day passed
Third Reading in the House of Representatives of the Eighth
Legislature of the State of Hawaii, Regular Session of 1975.

James H. Wakatsuki

Speaker, House of Representatives

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George M. Takane

Clerk, House of Representatives

THE SENATE OF THE STATE OF HAWAII

Date: Honolulu, Hawaii

We hereby certify that the foregoing Bill this day passed Third Reading in the Senate of the Eighth Legislature of the State of Hawaii, Regular Session of 1975.

> John T. Ushijima President of the Senate

Seichi Hirai Clerk of the Senate · ORIGINAL

STAND. COM. REP. NO. 878

Honolulu, Hawaii

April 3

The Honorable John T. Ushijima President of the Senate Eighth State Legislature Regular Session of 1975 State of Hawaii

Sir:

RE: H.B. No. 126, H.D. 1

Your Committee on Judiciary to which was referred H.B. No. 126, H.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.",

begs leave to report as follows:

The purpose of this bill is to declare and provide for implementation of a statewide policy that the formation and conduct of public policy - the discussions, deliberations, decisions, and actions of governmental agencies be conducted as openly as possible.

The bill provides that meetings of public bodies are to be open to the public with prior public notification therefor, except in exceptional circumstances. The bill also provides standards for the contents of and availability of minutes, provides for voidability of actions taken at meetings failing to meet the requirements of the bill, and for enforcement and penalties.

Upon consideration of the bill, your Committee has amended the bill by deleting several provisions and making other changes. The bill, as amended, provides as follows:

- The definition of "board" was amended. (1)
- (2) The definition of "chance meeting" was inserted to differentiate informal meetings from meetings covered by the bill.

STAND. COM. REP. NO. Page 2 The definition of "meeting" was amended to conform with the recommendations of the National Legislative Conference Committee on Legislative Ethics and Campaign Financing, 1973-74, contained in "Guidelines for State Legislation on Government Ethics and Campaign Financing", that a meeting be defined as the convening of a body for which a quorum is required to make a decision or deliberate toward a decision. (4) Persons wilfully disrupting meetings are subject to removal. The provision relating to executive meetings was amended to allow an executive meeting to be held regarding acquisition of public property, investigation of criminal misconduct, and consideration of sensitive matters related to public safety or security, in addition to the exceptions listed. The bill provides, however, that chance meetings or electronic communications are not to be used to circumvent the spirit or requirements of the bill. (6) The judicial branch is specifically excluded from the operation of the bill in deference to the doctrine of "separation of powers." Quasi-judicial boards in exercise of adjudicatory functions are also specifically exempted because closed deliberation is traditional in quasi-judicial proceedings. Your Committee sees no objection to maintaining this practice, as availability of procedural safeguards, transcripts, written decisions, and the appellate process, all work to permit adequate public scrutiny as well as insure fairness and the required observance of constitutional rights. Your Committee has provided a non-exclusive list of State quasi-judicial agencies. The list was made non-exclusive so as not to exclude other appropriate agencies. The Attorney General is requested to conduct a review of each board exercising quasi-judicial functions and report to this Committee with specific recommendations as to whether any other agencies should be included on the list. The notice requirements were amended to provide for 72 hour notice and to provide for mailing notice to persons requesting notification. (9) Emergency meetings are permitted if a board finds imminent peril to public health, safety or welfare exists. JUD 970-479

STAND. COM. REP. NO. Page 3 Written findings are required, and two-thirds of all board members must agree that the findings are correct. In addition, filing and notification requirements are set out. (10) The provisions relating to minutes of meetings were amended by providing that minutes are to be available within 30 days after a meeting. Recording of meetings is authorized except when closed. (11) As applicable to the legislature, enforcement, penalties and sanctions and conduct of its proceedings are reserved by constitutional mandate to the respective houses. In this connection, Article III, Section 13 of the Constitution of the State of Hawaii, states in pertinent parts: "Section 13. Each house. . . shall have, for misconduct, disorderly behavior or neglect of duty of any member, power to punish such member. . . Each house shall. . . determine the rules of its proceedings. . . . " The rules of the respective houses currently provide for public meetings and for public notice. Executive sessions are provided for in exceptional circumstances. (12) The concept of voidability was adopted with respect to actions attended by violations of the provisions of this bill. A 90-day statute of limitations was adopted. Violations cannot be made to render administrative action invalid without durational limitations. Otherwise, administrative actions would be robbed of all sense of finality. (13) The penalty provision was amended to provide punishment for any wilful violation. In addition, summary removal from the board is provided for. Your Committee on Judiciary is in accord with the intent and purpose of H.B. No. 126, H.D. 1, as amended herein, and recommends that it pass Second Reading in the form attached hereto as H.B. No. 126, H.D. 1, S.D. 1, and be placed on the calendar for Third Reading. Respectfully submitted,

HIMURA, Chairman

STAND. COM. REP. NO. Page 4 ANSON CHONG, Member DUKE T. KAWASAKI, Member

JOHN LEOPPLD, Member Jatricia Saiki, Member

THE SENATE

14:11

THE EIGHTH LEGISLATURE OF THE STATE OF HAWAII

RECORD OF VOTES

| | Shird Read | lug | | |
|------|------------------------|-----|--------------|--|
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| Memo | SENATORS · | Aye | No | Excused |
| | ANDERSON, D. G. | 1 | 7 | |
| | CHING, Donald D. H. | 1 | TO S | |
| | CHONG, Anson | 1 | | BARBER, |
| | GEORGE, Mary | 1 | | |
| | HARA, Stanley I. | 1 | | |
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| | KAWASAKI, Duke T. | 1 | | |
| | KING, Jean S. | - | WE Z | |
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| | NISHIMURA, Donald S. | 1 | A CONTRACTOR | |
| | O'CONNOR, Dennis | 1 | | No. State |
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HOUSE OF REPRESENTATIVES
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STATE OF HAWAII

H.D. 1 H.D. 1 S.D. 1

A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | SECTION 1. Chapter 92, Part I, Hawaii Revised Statutes, is |
|----|--|
| 2 | repealed and a new part I is enacted to read as follows: |
| 3 | "PART I. MEETINGS |
| 4 | Sec. 92-1 Declaration of policy and intent. In a democracy, |
| 5 | the people are vested with the ultimate decision-making power. |
| 6 | Governmental agencies exist to aid the people in the formation |
| 7 | and conduct of public policy. Opening up the governmental processes |
| 8 | to public scrutiny and participation is the only viable and reasonable |
| 9 | method of protecting the public's interest. Therefore, the legis- |
| 10 | lature declares that it is the policy of this State that the forma- |
| 11 | tion and conduct of public policy the discussions, deliberations, |
| 12 | decisions, and action of governmental agencies shall be |
| 13 | conducted as openly as possible. To implement this policy the |
| 14 | legislature declares that: |
| 15 | (1) It is the intent of this part to protect the people's |
| 16 | right to know; |
| 17 | (O) mb- |

The provisions requiring open meetings shall be

liberally construed; and

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- (3) The provisions providing for exceptions to the open meeting requirements shall be strictly construed against closed meetings.
 - Sec. 92-2 Definitions. As used in this part:
 - (1) "Board" means any agency, board, commission, authority, or committee of the State or its political subdivisions, either legislative or executive, permanent or temporary.
 - (2) "Chance meeting" means a social or informal assemblage of two or more members at which matters relating to official business are not discussed.
 - (3) "Meeting" means the convening of a board for which a quorum is required in order to make a decision or to deliberate toward a decision upon a matter over which the board has supervision, control, jurisdiction, or advisory power.

Sec. 92-3 Open meetings. Every meeting of all boards shall be open to the public and all persons shall be permitted to attend any meeting unless otherwise provided in the constitution or as closed pursuant to sections 92-4 and 92-5, provided further, that

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126 H.D. 1 S.D. 1

Page 3

- the removal of any person or persons who wilfully disrupts a meeting
- 2 to prevent and compromise the conduct of the meeting shall not be
- 3 prohibited.

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- Sec. 92-4 Executive meetings. A board may hold an executive
- 5 meeting closed to the public upon an affirmative vote, taken at an
- 6 open meeting, of two-thirds of the members present. A meeting
- 7 closed to the public shall be limited to matters exempted by section
- 8 92-5. The vote of each member on the question of holding a meeting
- 9 closed to the public and the reason for holding such a meeting shall
- 10 be recorded and entered into the minutes of the meeting.
- 11 Sec. 92-5 Exceptions. (a) A board may hold a meeting closed
- 12 to the public pursuant to section 92-4 for one or more of the
- 13 following purposes:
- 14 (1) To consider the hire, evaluation, dismissal, or discipline 15 of an officer or employee or of charges brought against
- him, where consideration of matters affecting privacy
- will be involved; provided, that if the individual
- concerned requests an open meeting, an open meeting shall
- be held;
- 20 (2) To deliberate concerning the authority of persons
- 21 designated by the board to conduct labor negotiations
- or to negotiate the acquisition of public property, or
- during the conduct of such negotiations;
- 24 (3) To consult with the board's attorney;
- 25 (4) To investigate proceedings regarding criminal misconduct;

Page 4

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- (5) To consider sensitive matters related to public safety or security.
- (b) This part shall not apply to any chance meeting at which
 matters relating to official business are not discussed. No chance
 meeting or electronic communication shall be used to circumvent
 the spirit or requirements of this part to make a decision or to
 deliberate toward a decision upon a matter over which the board has
 supervision, control, jurisdiction, or advisory power.
- Sec. 92-6 Judicial branch, quasi-judicial boards and investigatory functions; applicability. (a) This part shall not apply:
- 12 (1) to the judicial branch.
- 13 (2) to adjudicatory functions exercised by a board and
 14 governed by sections 91-8 and 91-9, or authorized by
 15 other sections of the Hawaii Revised Statutes.

In the application of this section, boards exercising adjudicatory functions include, but are not limited to, the following:

- (i) Hawaii Employment Relations Board, Chapter 377;
- (ii) Hawaii Public Employment Relations Board, Chapter 89;
- 20 (iii) Labor and Industrial Relations Appeals Board, Chapter
 21 371;
 - (iv) Board of Paroles and Pardons, Chapter 353;
 - (v) Civil Service Commission, Chapter 26;
- 24 (vi) Board of Trustees, Employees' Retirement System 25 of the State of Hawaii, Chapter 88;

(vii) Criminal Injuries Compensation Commission, Chapter
351; and

3 (viii) State Ethics Commission, Chapter 84.

Sec. 92-7 Notice. (a) The board shall give written public notice of any regular, special or rescheduled meeting. The notice shall include an agenda which lists all of the items to be considered at the forthcoming meeting, the date, time and place of the meeting.

- (b) The board shall file the notice in the office of the

 lieutenant governor or the appropriate county clerk's office, and

 in the board's office for public inspection, at least seventy-two

 hours before the meeting. The notice shall also be posted at the

 site of the meeting whenever feasible. No board shall change the

 agenda, once filed, by adding items thereto or deleting items

 therefrom without a two-thirds recorded vote of all members to

 which the board is entitled.
- or persons who request notification of meetings and shall mail a 17 copy of the notice to such persons at their last recorded address 18 no later than the time the agenda is filed under subsection (b). 19 Sec. 92-8 Emergency meetings. If a board finds that an 20 imminent peril to the public health, safety, or welfare requires 21 a meeting in less time than is provided for in section 92-7, the 22 board may hold an emergency meeting provided: (a) the board 23 states in writing the reasons for its findings; (b) two-thirds 24 of all members to which the board is entitled agree that the findings 25

(c) The board shall maintain a list of names and addresses

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- 1 are correct and an emergency exists; (c) an emergency agenda and
- the findings are filed with the office of the lieutenant governor
- or the appropriate county clerk's office, and in the board's office,
- 4 and (d) persons requesting notification are contacted by mail
- 5 or telephone as soon as practicable.
- 6 Sec. 92-9 Minutes. (a) The board shall keep written minutes
- of all meetings. Unless otherwise required by law, neither a full
- 8 transcript nor a recording of the meeting is required, but the
- 9 written minutes shall give a true reflection of the matters discussed
- 10 at the meeting and the views of the participants. The minutes shall
- 11 include, but need not be limited to:
 - (1) The date, time and place of the meeting;
- 13 (2) The members of the board recorded as either present or 14 absent;
- 15 (3) The substance of all matters proposed, discussed, or decided; and a record, by individual member, of any votes taken; and
 - (4) Any other information that any member of the board requests be included or reflected in the minutes.
- 20 (b) The minutes shall be public records and shall be available
 21 within thirty days after the meeting except where such disclosure
 22 would be inconsistent with section 92-5; provided, that minutes of
 23 executive meetings may be withheld so long as their publication
 24 would defeat the lawful purpose of the executive meeting, but no
 25 longer.

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STATE OF HAWAII HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

RECORD OF VOTES on_ H.B REPRESENTATIVES MEMO ABERCROMBIE, Neil AJIFU, Ralph K. AKIZAKI, Clarence Y. AMARAL, Alvin T. **BLAIR**, Russell CARROLL, John S. CAYETANO, Ben CLARKE, George W. COBB, Steve EVANS, Faith FONG, Hiram L. Jr. GARCIA, Richard HAKODA, Dan HO, Richard C. S. IKEDA, Donna INABA, Minoru KAMALII, Kinau Boyd KAWAKAMI, Richard KIHANO, Daniel J. KIMURA, Robert KIYABU, Ken KONDO, Ronald Y. KUNIMURA, Tony T. LARSEN, Jack LEE, Kenneth K. L. LUNASCO, Oliver MACHIDA, Gerald K. MEDEIROS, John J. MIZUGUCHI, Norman MORIOKA, Ted T. NAITO, Lisa ODA, Howard K. PETERS, Henry H. POEPOE, Andrew K. ROEHRIG, Stanley H. SAKIMA, Akira SANTOS, Velma M. SEGAWA, Herbert A. SHITO, Mitsuo SOARES, W. Buddy STANLEY, Kathleen SUTTON, Richard Ike SUWA, Jack K. TAKAMINE, Yoshito TAKAMURA, Carl T. **UECHI**, Mitsuo USHIJIMA, Charles T. YAMADA, Dennis YAP, Ted YUEN, Jann L. MR. SPEAKER TOTAL

CHEF CLERK

- (c) All or any part of a meeting of a board may be recorded
- by any person in attendance by means of a tape recorder or any
- 3 other means of sonic reproduction, except when a meeting is closed
- 4 pursuant to section 92-4; provided, the recording does not actively
- 5 interfere with the conduct of the meeting.
- 6 Sec. 92-10 Legislative branch; applicability. Notwithstanding
- 7 any provisions contained in this chapter to the contrary, enforce-
- 8 ment, penalties, and sanctions relating to this chapter against
- 9 any member of the State Legislature shall be such as prescribed by
- 10 the respective rules and procedures of the Senate and the House of
- 11 Representatives. The provisions relating to the notice and minutes
- of meetings, and such other requirements as may be necessary, shall
- 13 also be governed by the respective rules and procedures of the
- 14 Senate and the House of Representatives which shall take precedence
- 15 over this part.
- 16 Sec. 92-11 Voidability. Any final action taken in violation
- of sections 92-3 and 92-7 shall be voidable upon proof of wilful
- 18 violation. A suit to void any final action shall be commenced
- 19 within ninety days of the action.
- Sec. 92-12 Enforcement. (a) The attorney general and the
- 21 prosecuting attorney shall enforce this part.
- 22 (b) The circuit courts of the State shall have jurisdiction
- 23 to enforce the provisions of this part by injunction or other
- 24 appropriate remedy.
- Sec. 92-13 Penalties. Any person who wilfully violates any

provisions of this part shall be guilty of a misdemeanor, and upon

conviction, shall be summarily removed from the board unless

otherwise provided by law.

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SECTION 2. Chapter 92, Hawaii Revised Statutes, is amended

5 by adding a new part to read as follows:

"PART IV. PUBLIC RECORDS

Sec. 92-50 <u>Definition</u>. As used in this part, "public record" means any written or printed report, book or paper, map or plan of the State or of a county and their respective subdivisions and boards, which is the property thereof, and in or on which an entry has been made or is required to be made by law, or which any public officer or employee has received or is required to receive for filing, but shall not include records which invade the right of privacy of

Sec. 92-51 Public records; available for inspection; cost 15 of copies. All public records shall be available for inspection by 16 any person during established office hours unless public inspection 17 of such records is in violation of any other state or federal law, 18 provided that, except where such records are open under any rule of court, the attorney general and the responsible attorneys of the 20 various counties may determine which records in their offices may 21 be withheld from public inspection when such records pertain to the 22 preparation of the prosecution or defense of any action or proceeding, prior to its commencement, to which the State or county is or may be a party, or when such records do not relate to a matter in violation 25

an individual.

of law and are deemed necessary for the protection of a character

or reputation of any person.

3 Certified copies of extracts from public records shall be given

4 by the officer having the same in custody to any person demanding the

same and paying or tendering twenty cents per folio of one hundred

6 words for such copies or extracts.

Sec. 92-52 Denial of inspection; application to circuit courts.

8 Any person aggrieved by the denial by the officer having the custody

of any public record of the right to inspect the record or to obtain

copies of extracts thereof may apply to the circuit court of the

circuit wherein the public record is found for an order directing

12 the officer to permit the inspection of or to furnish copies of

13 extracts of the public records. The court shall grant the order

14 after hearing upon a finding that the denial was not for just and

15 proper cause."

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16 SECTION 3. If any provision of this Act, or the application

17 of this Act to any particular meeting or type of meeting is held

invalid or unconstitutional, such decision shall not affect the

19 validity of the remaining provisions or the other applications of

20 this Act.

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SECTION 4. All acts passed during the regular session of 1975,

whether enacted before or after the passage of this Act, shall be

amended to conform to this Act, unless such act or acts specifically

provides that this Act is being amended. This section does not apply

25 to any amendments of the definition of the term "public records."

SECTION 5. This Act shall take effect thirty days after its approval.

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JOHN T. USHIJIMA

DUKE T. KAWASAKI

DONALD D. H. CHING

ANSON CHONG
STANLEY I. HARA
GEORGE H. TOYOFUKU
ASSISTANT MAJORITY LEADERS

ROBERT S. TAIRA

JOHN J. HULTEN
DENNIS O'CONNOR
MAMORU YAMASAKI
ASST. MAJORITY FLOOR LEADERS

FRANCIS A. WONG
MAJORITY POLICY LEADER

FIRST DISTRICT STANLEY I. HARA RICHARD HENDERSON JOHN T. USHIJIMA

SECOND DISTRICT HENRY TAKITANI MAMORU YAMASAKI

THIRD DISTRICT
D. G. ANDERSON
MARY GEORGE
JOHN J. HULTEN

FOURTH DISTRICT

DONALO D. H. CHING

JOSEPH T. KURODA

FRANCIS A. WONG

PATSY K. YOUNG

FIFTH DISTRICT
DUKE T. KAWASAKI
ROBERT S. TAIRA
RICHARD S. H. WONG
T. C. YIM

SIXTH DISTRICT

ANSON CHONG

JEAN S. KING

JOHN LEOPOLD

WADSWORTH YEE

SEVENTH DISTRICT
DONALD S. NISHIMURA
DENNIS O'CONNOR
FREDERICK W. ROHLFING
PATRICIA SAIKI

EIGHTH DISTRICT GEORGE H. TOYOFUKU

SEICHI HIRAI

The Senate The Eighth Tegislature

of the State of Hawaii

HONOLULU, HAWAII

April 4, 1975



To the Honorable Speaker and Members of the House of Representatives of the State of Hawaii

Sirs:

I have the honor to return herewith

House Bill No. 126, H. D. 1, which this
day passed Third Reading in the Senate of the

Eighth Legislature of the State of Hawaii,

Regular Session of 1975, in the amended form

hereto attached. (S. D. 1)

Respectfully,

Seichi Hirai Clerk of the Senate

H. B. No. 126 H. D. 1 S. D. 1

THE SENATE OF THE STATE OF HAWAII

April 4, 1975 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Third Reading in the Senate of the Eighth Legislature of the State of Hawaii, Regular Session of 1975.

President of the Senate

Clerk of the Senate

April 7, 1975

To the Honorable President and Members of the Senate of the State of Hawaii

Sirs:

I have been directed to inform your Honorable
Body that the House has disagreed to the amendments
proposed by the Senate to House Bill No. 126, H. D. 1
and has requested a conference on the subject
matter thereof, in consequence of which the Speaker
has this day appointed Representatives Roehrig,
Chairman, Yamada and Carroll as Managers on the part
of the House for the consideration of said amendments.
(S. D. 1)

Very respectfully,

George M. Takane Clerk, House of Representatives Speaker
JAMES H. WAKATSUKI
Vice Speaker
RICHARD GARCIA
Assistant Vice Speaker
TED YAP
Majority Leader
CHARLES T. USHIJIMA
Majority Floor Leader
ROBERT KIMURA
Assistant Majority Leaders
STEVE COBB
DANIEL J. KIHANO
OLIVER LUNASCO
NORMAN MIZUGUCHI

Fint District
JACK K. SUWA
Second District
STANLEY H. ROEHRIG
HERBERT A. SEGAWA
Third District
YOSHITO TAKAMINE
Fourth District
MINORU INABA
Fifth District
ALVIN T. AMARAL
GERALD K. MACHIDA
Sixth District
RONALD Y. KONDO
VELMA M. SANTOS
Seventh District
DONNA R. IKEDA
W. BUDDY SOARES

W. BUDDY SOARE
Eighth District
STEVE COBB
JACK LARSEN
Ninth District
DAN S. HAKODA
TED T. MORIOKA
Tenth District
KEN KIYABU
LISA NAITO

Eleventh District
JOHN S. CARROLL
KINAU BOYD KAMALII
Twelfth District

CLARENCE Y. AKIZAKI CARL T. TAKAMURA Thirteenth District

Thirteenth District
NEIL ABERCROMBIE
HIRAM L. FONG, JR.
CHARLES T. USHIJIMA
Fourteenth District

RUSSELL BLAIR KATHLEEN STANLEY Fifteenth District ROBERT KIMURA

ROBERT KIMURA RICHARD IKE SUTTON Sixteenth District

AKIRA SAKIMA
TED YAP
Seventeenth District
RICHARD GARCIA
KENNETH LEE

Eighteenth District
MITSUO UECHI
JAMES H. WAKATSUKI

Nineteenth District
BENJAMIN J. CAYETANO
NORMAN MIZUGUCHI

Twentieth District
DANIEL J. KIHANO
MITSUO SHITO
Tuestus First District

Twenty-First District
RICHARD C. S. HO
HENRY HAALILIO PETERS

Twenty-Second District
OLIVER LUNASCO
HOWARD K, ODA
Twenty-Third District
GEORGE W, CLARKE

Twenty-Fourth District RALPH K. AJIFU FAITH P. EVANS

Twenty-Fifth District
JOHN J. MEDEIROS
ANDREW K. POEPOE
Twenty-Sixth District

JANN L. YUEN Twenty-Seventh District RICHARD A. KAWAKAMI TONY T. KUNIMURA DENNIS R. YAMADA

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 96813

April 7, 1975



407

To the Honorable President and Members of the Senate of the State of Hawaii

Sirs:

I have been directed to inform your Honorable
Body that the House has disagreed to the amendments
proposed by the Senate to House Bill No. 126, H. D. 1
and has requested a conference on the subject
matter thereof, in consequence of which the Speaker
has this day appointed Representatives Roehrig,
Chairman, Yamada and Carroll as Managers on the part
of the House for the consideration of said amendments.
(S. D. 1)

Very respectfully,

Design M. Takane

Clerk, House of Representatives

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To the Honorable Speaker and Members of the House of Representatives of the State of Hawaii

Sirs:

This is to inform your Honorable Body
that, pursuant to the disagreement of the
House of Representatives to the amendments
proposed by the Senate to House Bill No. 126,
H. D. 2, and your request for a conference on
the subject matter of said amendments, the
President has this day appointed Senators Nishimura,
Chairman; Chong and Leopold as Managers on the
part of the Senate at such conference. (S. D. 1)
Respectfully,

Seichi Hirai Clerk of the Senate Honolulu, Hawaii April 10, 1975

RE: H.B. No. 126 H.D. 1 S.D. 1

C.D. 1

The Honorable James Wakatsuki Speaker, House of Representatives Eighth Legislature Regular Session, 1975 State of Hawaii

Sir:

Your Committee on Conference on the disagreeing vote of the House of Representatives to the amendments proposed by the Senate in H.B. No. 126, H.D. 1, S.D. 1 entitled: "A BILL FOR AN ACT RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS", having met, and after full and free discussion, has agreed to recommend and does recommend to the respective Houses the final passage of this bill in an amended form.

The purpose of this bill is to declare and provide for implementation of a statewide policy that the formation and conduct of public policy - the discussions, deliberations, decisions, and actions of governmental agencies - be conducted as openly as possible.

The bill provides that meetings of public bodies are to be open to the public with prior public notification therefor, except in exceptional circumstances. The bill also provides standards for the contents of and availability of minutes, provides for voidability of actions taken at meetings failing to meet the requirements of the bill, and for enforcement and penalties.

Your Committee upon further consideration has made the following amendments to H.B. No. 126, H.D. 1, S.D. 1:

1. The applicability of the provisions of this law to the state legislature was clarified by amending the language of section 92-10. The purpose of this was to make explicit the intended deference to the constitutional mandate preserving the rulemaking prerogative to the respective houses of the state legislature.

2. Attention of your Committee on Conference was brought to H.B. No. 1870, H.D. 1, S.D. 3 which is under contemplation by the legislature and purports to provide reform to Hawaii's Land Use Law. It is the intent of H.B. No. 126, H.D. 1, S.D. 1, C.D. 1 that the proceedings of the Land Use Commission be governed by its open meeting requirements, notwithstanding section 92-6 which provides for the exclusion of adjudicatory functions from open meeting requirements. Technical amendments required were made.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 126, H.D. 1, S.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 126, H.D. 1, S.D. 1, C.D. 1.

Respectfully submitted,

MANAGERS ON THE PART OF THE SENATE

DONALD S NISHIMURA, Chairman

ANSON CHONG

JOHN LEOPOLD

MANAGERS ON THE PART

OF THE HOUSE

STANLEY H. ROBHRIG, Chairman

DENNIS P VAMADA

Wice Chairman

TOUN C CARROLL

(To be made one and ten copies)

HOUSE OF REPRESENTATIVES
EIGHTH LEGISLATURE, 19...75
STATE OF HAWAII

H.B. NJ.

126 H.D. 1 S.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 92, Part I, Hawaii Revised Statutes, is repealed and a new part I is enacted to read as follows:

"PART I. MEETINGS

Sec. 92-1 Declaration of policy and intent. In a democracy, the people are vested with the ultimate decision-making power.

Governmental agencies exist to aid the people in the formation and conduct of public policy. Opening up the governmental processes to public scrutiny and participation is the only viable and reasonable method of protecting the public's interest. Therefore, the legislature declares that it is the policy of this State that the formation and conduct of public policy -- the discussions, deliberations, decisions, and action of governmental agencies -- shall be conducted as openly as possible. To implement this policy the legislature declares that:

- (1) It is the intent of this part to protect the people's right to know;
- (2) The provisions requiring open meetings shall be liberally construed; and

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(3) The provisions providing for exceptions to the open meeting requirements shall be strictly construed against closed meetings.

Sec. 92-2 Definitions. As used in this part:

- (1) "Board" means any agency, board, commission, authority, or committee of the State or its political subdivisions, either legislative or executive, permanent or temporary.
- (2) "Chance meeting" means a social or informal assemblage of two or more members at which matters relating to official business are not discussed.
- (3) "Meeting" means the convening of a board for which a quorum is required in order to make a decision or to deliberate toward a decision upon a matter over which the board has supervision, control, jurisdiction, or advisory power.

Sec. 92-3 Open meetings. Every meeting of all boards shall be open to the public and all persons shall be permitted to attend any meeting unless otherwise provided in the constitution or as closed pursuant to sections 92-4 and 92-5, provided further, that

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H. D. 126 H.D. S.D.

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the removal of any person or persons who wilfully disrupts a meeting to prevent and compromise the conduct of the meeting shall not be prohibited.

Sec. 92-4 Executive meetings. A board may hold an executive meeting closed to the public upon an affirmative vote, taken at an open meeting, of two-thirds of the members present. A meeting closed to the public shall be limited to matters exempted by section 92-5. The vote of each member on the question of holding a meeting closed to the public and the reason for holding such a meeting shall be recorded and entered into the minutes of the meeting.

Sec. 92-5 Exceptions. (a) A board may hold a meeting closed to the public pursuant to section 92-4 for one or more of the following purposes:

- (1) To consider the hire, evaluation, dismissal, or discipline of an officer or employee or of charges brought against him, where consideration of matters affecting privacy will be involved; provided, that if the individual concerned requests an open meeting, an open meeting shall be held;
- (2) To deliberate concerning the authority of persons designated by the board to conduct labor negotiations or to negotiate the acquisition of public property, or during the conduct of such negotiations;
- (3) To consult with the board's attorney;
- (4) To investigate proceedings regarding criminal misconduct;

126 H.D. 1 S.D. 1 C.D. 1

Page 4

and

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- (5) To consider sensitive matters related to public safety or security.
- (b) This part shall not apply to any chance meeting at which
 matters relating to official business are not discussed. No chance
 meeting or electronic communication shall be used to circumvent
 the spirit or requirements of this part to make a decision or to
 deliberate toward a decision upon a matter over which the board has
 supervision, control, jurisdiction, or advisory power.
 - Sec. 92-6 <u>Judicial branch</u>, <u>quasi-judicial boards and investigatory functions</u>; <u>applicability</u>. (a) This part shall not apply:
- 12 (1) to the judicial branch.
 - (2) to adjudicatory functions exercised by a board and governed by sections 91-8 and 91-9, or authorized by other sections of the Hawaii Revised Statutes.

In the application of this section, boards exercising adjudicatory functions include, but are not limited to, the following:

- (i) Hawaii Employment Relations Board, Chapter 377;
- (ii) Hawaii Public Employment Relations Board, Chapter 89;
- 20 (iii) Labor and Industrial Relations Appeals Board, Chapter
 21 371:
 - (iv) Board of Paroles and Pardons, Chapter 353;
- (v) Civil Service Commission, Chapter 26;
- 24 (vi) Board of Trustees, Employees' Retirement System
 25 of the State of Hawaii, Chapter 88;

H. B. W. 12 H. S.

Page 5

(vii) Criminal Injuries Compensation Commission, Chapter
351; and

(viii) State Ethics Commission, Chapter 84.

- (b) Notwithstanding provisions in this section to the contrary, this part shall apply to require open deliberation of the adjudicatory functions of the Land Use Commission.
- Sec. 92-7 Notice. (a) The board shall give written public notice of any regular, special or rescheduled meeting. The notice shall include an agenda which lists all of the items to be considered at the forthcoming meeting, the date, time and place of the meeting.
- (b) The board shall file the notice in the office of the lieutenant governor or the appropriate county clerk's office, and in the board's office for public inspection, at least seventy-two hours before the meeting. The notice shall also be posted at the site of the meeting whenever feasible. No board shall change the agenda, once filed, by adding items therefrom without a two-thirds recorded vote of all members to which the board is entitled.
- (c) The board shall maintain a list of names and addresses or persons who request notification of meetings and shall mail a copy of the notice to such persons at their last recorded address no later than the time the agenda is filed under subsection (b).
- Sec. 92-8 Emergency meetings. If a board finds that an imminent peril to the public health, safety, or welfare requires a

H.D. 1 S.D. 1 C.D. 1

Page 5a

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meeting in less time than is provided for in section 92-7, the
    board may hold an emrgency meeting provided: (a) the board
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    states in writing the reasons for its findings; (b) two-thirds
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    of all members to which the board is entitled agree that the findings-
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126 H.D. S.D.

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are correct and an emergency exists; (c) an emergency agenda and the findings are filed with the office of the lieutenant governor or the appropriate county clerk's office, and in the board's office, and (d) persons requesting notification are contacted by mail

or telephone as soon as practicable.

Sec. 92-9 Minutes. (a) The board shall keep written minutes of all meetings. Unless otherwise required by law, neither a full transcript nor a recording of the meeting is required, but the written minutes shall give a true reflection of the matters discussed at the meeting and the views of the participants. The minutes shall include, but need not be limited to:

- (1) The date, time and place of the meeting;
- (2) The members of the board recorded as either present or absent;
- (3) The substance of all matters proposed, discussed, or decided; and a record, by individual member, of any votes taken; and
- (4) Any other information that any member of the board requests be included or reflected in the minutes.
- (b) The minutes shall be public records and shall be available within thirty days after the meeting except where such disclosure would be inconsistent with section 92-5; provided, that minutes of executive meetings may be withheld so long as their publication would defeat the lawful purpose of the executive meeting, but no longer.

126 H.D. 1 S.D. 1 C.D. 1

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(c) All or any part of a meeting of a board may be recorded by any person in attendance by means of a tape recorder or any other means of sonic reproduction, except when a meeting is closed pursuant to section 92-4; provided, the recording does not actively interfere with the conduct of the meeting.

Sec. 92-10 <u>Legislative branch; applicability.</u> Notwithstanding any provisions contained in this chapter to the contrary, open meeting requirements, and provisions regarding enforcement, penalties and sanctions, as they are to relate to the State Legislature or to any of its members shall be such as shall be from time to time prescribed by the respective rules and procedures of the Senate and the House of Representatives, which rules and procedures shall take precedence over this part. Similarly, provisions relating to notice, agenda and minutes of meetings, and such other requirements as may be necessary, shall also be governed by the respective rules and procedures of the Senate and the House of Representatives.

Sec. 92-11 <u>Voidability</u>. Any final action taken in violation of sections 92-3 and 92-7 shall be voidable upon proof of wilful violation.

A suit to void any final action shall be commenced within ninety days

20 of the action.

Sec. 92-12 Enforcement. (a) The attorney general and the prosecuting attorney shall enforce this part.

23 (b) The circuit courts of the State shall have jurisdiction 24 to enforce the provisions of this part by injunction or other 25 appropriate remedy.

Sec. 92-13 Penalties. Any person who wilfully violates any

H.D. 1 S.D. 1 C.D. 1

Page 8

provisions of this part shall be guilty of a misdemeanor, and upon conviction, may be summarily removed from the board unless otherwise provided by law.

SECTION 2. Chapter 92, Hawaii Revised Statutes, is amended by adding a new part to read as follows:

"PART IV. PUBLIC RECORDS

Sec. 92-50 <u>Definition</u>. As used in this part, "public record" means any written or printed report, book or paper, map or plan of the State or of a county and their respective subdivisions and boards, which is the property thereof, and in or on which an entry has been made or is required to be made by law, or which any public officer or employee has received or is required to receive for filing, but shall not include records which invade the right of privacy of an individual.

Sec. 92-51 Public records; available for inspection; cost of copies. All public records shall be available for inspection by any person during established office hours unless public inspection of such records is in violation of any other state or federal law, provided that, except where such records are open under any rule of court, the attorney general and the responsible attorneys of the various counties may determine which records in their offices may be withheld from public inspection when such records pertain to the preparation of the prosecution or defense of any action or proceeding, prior to its commencement, to which the State or county is or may be a party, or when such records do not relate to a matter in violation

of law and are deemed necessary for the protection of a character or reputation of any person.

Certified copies of extracts from public records shall be given by the officer having the same in custody to any person demanding the same and paying or tendering twenty cents per folio of one hundred words for such copies or extracts.

Sec. 92-52 Denial of inspection; application to circuit courts. Any person aggrieved by the denial by the officer having the custody of any public record of the right to inspect the record or to obtain copies of extracts thereof may apply to the circuit court of the circuit wherein the public record is found for an order directing the officer to permit the inspection of or to furnish copies of extracts of the public records. The court shall grant the order after hearing upon a finding that the denial was not for just and proper cause."

SECTION 3. If any provision of this Act, or the application of this Act to any particular meeting or type of meeting is held invalid or unconstitutional, such decision shall not affect the validity of the remaining provisions or the other applications of this Act.

SECTION 4. All acts passed during the regular session of 1975, whether enacted before or after the passage of this Act, shall be amended to conform to this Act, unless such act or acts specifically provides that this Act is being amended. This section does not apply to any amendments of the definition of the term "public records."

Page_____

H.D. 1 S.D. 1 C.D. 1

SECTION 5. This Act shall take effect thirty days after its approval.

JAMES H. WAKATSUKI RICHARD GARCIA Assistant Vice Speaker TED YAP CHARLES T. USHIJIMA Majority Floor Leader ROBERT KIMURA First District JACK K. SUWA Second District STANLEY H. ROEHRIG HERBERT A. SEGAWA **YOSHITO TAKAMINE Fourth District MINORU INABA Fifth District ALVIN T. AMARAL GERALD K. MACHIDA **RONALD Y. KONDO **VELMA M. SANTOS** Seventh District
DONNA R. IKEDA
††W. BUDDY SOARES **Eighth District** STEVE CORR JACK LARSEN Ninth District DAN S. HAKODA **TED T. MORIOKA Tenth District KEN KIYABU **LISA NAITO Eleventh District
JOHN S. CARROLL
KINAU BOYD KAMALII CLARENCE Y. AKIZAKI CARL T. TAKAMURA Thirteenth District **NEIL ABERCROMBIE ‡HIRAM L. FONG, JR. CHARLES T. USHIJIMA Fourteenth District RUSSELL BLAIR KATHLEEN STANLEY Fifteenth District ROBERT KIMURA RICHARD IKE SUTTON Sixteenth District AKIRA SAKIMA TED YAP Seventeenth District RICHARD GARCIA KENNETH LEE Eighteenth District MITSUO UECHI JAMES H. WAKATSUKI Nineteenth District
BENJAMIN J. CAYETANO
*NORMAN MIZUGUCHI Twentieth District *DANIEL J. KIHANO MITSUO SHITO Twenty-First District
RICHARD C. S. HO
**HENRY HAALILIO PETERS Twenty-Second District *OLIVER LUNASCO HOWARD K. ODA Twenty-Third District GEORGE W. CLARKE Twenty-Fourth District ‡RALPH K. AJIFU FAITH P. EVANS Twenty-Fifth District
JOHN J. MEDEIROS
†ANDREW K. POEPOE

*Assistant Majority Leader **Assistant Majority Floor Leader †Minority Eloor Leader †Assistant Minority Floor Leader

RICHARD A. KAWAKAMI
**TONY T. KUNIMURA
DENNIS R. YAMADA

Twenty-Sixth District JANN L. YUEN Twenty-Seventh District

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 9813

April 11, 1975



To the Honorable President and Members of the Senate of the State of Hawaii

Sirs:

I have the honor to inform your Honorable

Body that the report of the Committee on Conference
on the disagreeing vote of the House to the amendments
proposed by the Senate to House Bill No. 126, H. D. 1

was this day adopted by the House; and House Bill
No. 126, H. D. 1, S. D. 1, C. D. 1 this day passed

Final Reading in the House of Representatives of the

Eighth Legislature of the State of Hawaii, Regular
Session of 1975.

Very respectfully,

Deonge A Taleane
George M. Takane

Clerk, House of Representatives

Speaker
JAMES H. WAKATSUKI
Vice Speaker
RICHARD GARCIA
Assistant Vice Speaker
TED YAP
Majority Leader
CHARLES T. USHIJIMA
Majority Floor Leader
ROBERT KIMURA
First District
JACK K. SUWA
Second District
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Third District
**YOSHITO TAKAMINE
Fourth District

MINORU INABA Fifth District ALVIN T. AMARAL GERALD K. MACHIDA Sixth District

**RONALD Y. KONDO VELMA M. SANTOS Seventh District DONNA R. IKEDA ††W. BUDDY SOARES

Fighth District
STEVE COBB
JACK LARSEN
Ninth District

DAN S. HAKODA
**TED T. MORIOKA
Tenth District

**LISA NAITO
Eleventh District
IOHN S. CARR

JOHN S. CARROLL KINAU BOYD KAMALII Twelfih District CLARENCE Y. AKIZAKI CARL T. TAKAMURA

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JOHN J. MEDEIROS
+ANDREW K. POEPOE

Twenty-Sixth District
JANN L. YUEN
Twenty-Seventh District

Twenty-Seventh District RICHARD A. KAWAKAMI **TONY T. KUNIMURA DENNIS R. YAMADA

*Assistant Majority Leader **Assistant Majority Floor Leader *Minority Leader *Minority Floor Leader \$Assistant Minority Floor Leader

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 96813

April 11, 1975



HOUSE COMMUNICATION No. _____

To the Honorable President and Members of the Senate of the State of Hawaii

Sirs:

I have the honor to inform your Honorable

Body that the report of the Committee on Conference
on the disagreeing vote of the House to the amendments
proposed by the Senate to House Bill No. 126, H. D. 1
was this day adopted by the House; and House Bill
No. 126, H. D. 1, S. D. 1, C. D. 1 this day passed
Final Reading in the House of Representatives of the
Eighth Legislature of the State of Hawaii, Regular
Session of 1975.

Very respectfully,

George M. Takane

Clerk, House of Representatives

A Taleane

CONF. COM. REP. NO.

34

Honolulu, Hawaii April /0, 1975

The Honorable John T. Ushijima President of the Senate Eighth State Legislature Regular Session of 1975 State of Hawaii

Sir:

RE: H.B. No. 126, H.D. 1, S.D. 1

Your Committee on Conference on the disagreeing vote of the House of Representatives to the amendments proposed by the Senate in H.B. No. 126, H.D. 1, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS",

having met, and after full and free discussion, has agreed to recommend and does recommend to the respective Houses the final passage of this bill in an amended form.

The purpose of this bill is to declare and provide for implementation of a statewide policy that the formation and conduct of public policy - the discussions, deliberations, decisions, and actions of governmental agencies - be conducted as openly as possible.

The bill provides that meetings of public bodies are to be open to the public with prior public notification therefor, except in exceptional circumstances. The bill also provides standards for the contents of and availability of minutes, provides for voidability of actions taken at meetings failing to meet the requirements of the bill, and for enforcement and penalties.

Your Committee upon further consideration has made the following amendments to H.B. No. 126, H.D. 1, S.D. 1:

1. The applicability of the provisions of this law to the state legislature was clarified by amending the language of section 92-10. The purpose of this was to make explicit the intended deference to the constitutional mandate preserving the rulemaking prerogative to the respective houses of the state legislature.

CONF. COM. REP. NO. 34

2. Attention of your Committee on Conference was brought to H.B. No. 1870, H.D. 1, S.D. 3 which is under contemplation by the legislature and purports to provide reform to Hawaii's Land Use Law. It is the intent of H.B. No. 126, H.D. 1, S.D. 1, C.D. 1 that the proceedings of the Land Use Commission be governed by its open meeting requirements, notwithstanding section 92-6 which provides for the exclusion of adjudicatory functions from open meeting requirements. Technical amendments required were made.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 126, H.D. 1, S.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 126, H.D. 1, S.D. 1, C.D. 1.

Respectfully submitted,

MANAGERS ON THE PART
OF THE HOUSE

STANLEY H. ROERRIG, Chairman

DONALD S. MISHIMURA, Chairman

DENNIS R. YAMADA, VICE Chairman

ANSON CHONG

JOHN S. CARROLL

JOHN LEOPOLD

THE SENATE

THE EIGHTH LEGISLATURE OF THE STATE OF HAWAII

RECORD OF VOTES

Final Reading

| on #.B. | 126 | HD1 | . SD1. | CD1 |
|---------|-----|-----|--------|-----|
| | | | | |

SENATORS Aye No Excused Memo ANDERSON, D. G. / CHING, Donald D. H. CHONG, Anson GEORGE, Mary HARA, Stanley I. HENDERSON, Richard HULTEN, John J. KAWASAKI, Duke T. KING, Jean KURODA, Joseph T. LEOPOLD, John NISHIMURA, Donald S. O'CONNOR, Dennis ROHLFING, Frederick W. SAIKI, Patricia TAIRA, Robert S. TAKITANI, Henry TOYOFUKU, George H. WONG, Francis A. WONG, Richard S. H. YAMASAKI, Mamoru YEE, Wadsworth YIM, T. C. YOUNG, Patsy K. MR. PRESIDENT TOTAL

Shran Clerk of the Senate

DATE: 4/11 1975

To the Honorable Speaker and Members of the House of Representatives of the State of Hawaii

Sirs:

This is to inform your Honorable Body that the report of the Committee on Conference on the disagreeing vote of the House to the amendments proposed by the Senate to House Bill No. 126, H. D. 1, was this day adopted by the Senate; and House Bill No. 126, H. D. 1, S. D. 1, C. D. 1 this day passed Final Reading in the Senate of the Eighth Legislature of the State of Hawaii, Regular Session of 1975, in accordance therewith.

Respectfully,

Seichi Hirai Clerk of the Senate

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

April 16, 1975 Honolulu, Hawaii

We hereby certify that the foregoing Bill passed Final Reading in the House of Representatives of the Eighth Legislature of the State of Hawaii, Regular Session of 1975 on April 11, 1975.

James H. Wakatsuki Speaker, House of Representatives

George M. Takane Clerk, House of Representatives

THE SENATE OF THE STATE OF HAWAII

April 16, 1975 Honolulu, Hawaii

We hereby certify that the foregoing Bill passed Final Reading in the Senate of the Eighth Legislature of the State of Hawaii, Regular Session of 1975 on April 11, 1975.

John T. Ushijima President of the Senate

Seichi Hirai Clerk of the Senate

JAMES H. WAKATSUKI RICHARD GARCIA Assistant Vice Speaker TED YAP Majority Leader CHARLES T. USHIJIMA ROBERT KIMURA JACK K. SUWA Second District STANLEY H. ROEHRIG HERBERT A. SEGAWA Third District
**YOSHITO TAKAMINE

MINORU INABA Fifth District ALVIN T. AMARAL GERALD K. MACHIDA

Fourth District

Sixth District **RONALD Y. KONDO **VELMA M. SANTOS**

Seventh District DONNA R. IKEDA ††W. BUDDY SOARES

Eighth District *STEVE COBB JACK LARSEN Ninth District DAN S. HAKODA **TED T. MORIOKA

Tenth District KEN KIYABU **LISA NAITO

Eleventh District JOHN S. CARROLL KINAU BOYD KAMALII

CLARENCE Y. AKIZAKI CARL T. TAKAMURA Thirteenth District

**NEIL ABERCROMBIE ‡HIRAM L. FONG, JR. CHARLES T. USHIJIMA

Fourteenth District RUSSELL BLAIR KATHLEEN STANLEY

Fifteenth District ROBERT KIMURA RICHARD IKE SUTTON

Sixteenth District AKIRA SAKIMA
TED YAP
Seventeenth District
RICHARD GARCIA

KENNETH LEE

Eighteenth District
MITSUO UECHI
JAMES H. WAKATSUKI

Nineteenth District
BENJAMIN J. CAYETANO
*NORMAN MIZUGUCHI
Twentieth District
*DANIEL J. KIHANO

MITSUO SHITO

Twenty-First District RICHARD C. S. HO **HENRY HAALILIO PETERS

Twenty-Second District
*OLIVER LUNASCO
HOWARD K. ODA

Twenty-Third District GEORGE W. CLARKE

*RALPH K. AJIFU FAITH P. EVANS

Twenty-Fifth District
JOHN J. MEDEIROS
†ANDREW K. POEPOE

Twenty-Sixth District JANN L. YUEN Twenty-Seventh District RICHARD A. KAWAKAMI **TONY T. KUNIMURA DENNIS R. YAMADA

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 96813

April 16, 1975



The Honorable George R. Ariyoshi Governor State of Hawaii State Capitol Honolulu, Hawaii 96813

Sir:

I have the honor to transmit herewith House Bill No. 126 which passed Final Readings in the House of Representatives and in the Senate of the Eighth Legislature of the State of Hawaii, Regular Session of 1975 April 11, 1975 April 11, 1975 and respectively.

Very respectfully,

George M. Takane

Clerk, House of Representatives

^{*}Assistant Majority Leader **Assistant Majority Floor Leader †Minority Leader †Minority Floor Leader ‡Assistant Minority Floor Leader

Speaker JAMES H. WAKATSUKI RICHARD GARCIA Assistant Vice Speaker TED YAP CHARLES T. USHIJIMA Majority Floor Leader ROBERT KIMURA

First District JACK K. SUWA Second District
STANLEY H. ROEHRIG
HERBERT A. SEGAWA

Third District **YOSHITO TAKAMINE

Fourth District MINORU INABA Fifth District ALVIN T. AMARAL GERALD K. MACHIDA

Sixth District
**RONALD Y. KONDO
VELMA M. SANTOS

Seventh District DONNA R. IKEDA **W. BUDDY SOARES

Eighth District STEVE COBB JACK LARSEN

Ninth District
DAN S. HAKODA
**TED T. MORIOKA

Tenth District
KEN KIYABU
**LISA NAITO

Eleventh District
JOHN S. CARROLL
KINAU BOYD KAMALII Twelfth District

CLARENCE Y. AKIZAKI CARL T. TAKAMURA Thirteenth District
**NEIL ABERCROMBIE
#HIRAM L. FONG, JR.
CHARLES T. USHIJIMA

Fourteenth District RUSSELL BLAIR

KATHLEEN STANLEY Fifteenth District ROBERT KIMURA

RICHARD IKE SUTTON Sixteenth District

AKIRA SAKIMA TED YAP Seventeenth District
RICHARD GARCIA
KENNETH LEE

Eighteenth District MITSUO UECHI JAMES H. WAKATSUKI

Nineteenth District BENJAMIN J. CAYETANO *NORMAN MIZUGUCHI

Twentieth District
*DANIEL J. KIHANO
MITSUO SHITO

Twenty-First District
RICHARD C. S. HO
**HENRY HAALILIO PETERS Twenty-Second District

*OLIVER LUNASCO HOWARD K. ODA

Twenty-Third District GEORGE W. CLARKE Twenty-Fourth District

†RALPH K. AJIFU FAITH P. EVANS Twenty-Fifth District JOHN J. MEDEIROS

†ANDREW K. POEPOE

Twenty-Sixth District JANN L. YUEN Twenty-Seventh District

**TONY T. KUNIMURA DENNIS R. YAMADA

HOUSE OF REPRESENTATIVES THE EIGHTH LEGISLATURE

STATE OF HAWAII STATE CAPITOL HONOLULU, HAWAII 96813

April 16, 1975



The Honorable Nelson K. Doi Lieutenant Governor State of Hawaii State Capitol Honolulu, Hawaii 96813

Sir:

I have the honor to transmit herewith 90 copies of House Bill No. 126 which duly passed the Eighth Legislature of the State of Hawaii, Regular Session of 1975. The original of this Bill has been submitted this day to the Governor for his consideration.

Very respectfully,

Deonge Ch. Talkane
George M. Takane

Clerk, House of Representatives

^{*}Assistant Majority Leader **Assistant Majority Floor Leader *Minority Leader *Minority Floor Leader \$Assistant Minority Floor Leader

1975 LEGISLATIVE SESSION

HOUSE BILL NO. 126

Delivery of the bill hereon identified, to the Governor of Hawaii by the Clerk of the House of the Legislature in which the same originated is hereby acknowledged on the day and hour noted hereon:

April 23, 1975 2:22 p.m.

FOR THE GOVERNOR OF HAWAII:

by Nancy Okazaki

SUBJECT: RELATING TO PUBLIC AGENCY MEETINGS AND RECORDS.

Due Date for Departmental Report:

May 9, 1975

Due Date for Governor's Action:

June 2, 1975 (35th day)

| Referred to | Admin. Code (Dept. Use) | Departmental Recommendations (For Governor's Office Use Only) |
|---|----------------------------|--|
| Lt. Governor | | |
| Attorney General | | |
| Budget & Finance Counties: C&C Hawaii | | |
| Maui Kauai | | |
| For info only to: Legis. Ref. Bureau Info & Youth Affairs | | |

ACTION TAKEN:

DATE: